Shire of Moora Ordinary Council Meeting 8th November 2006

NOTICE OF MEETING

Dear Elected Member

The next Ordinary Council Meeting of the Shire of Moora will be held on **Wednesday 8th November 2006** in the Council Chambers, 34 Padbury Street, Moora commencing at **3.30 pm**

SJ Deckert Chief Executive Officer 2nd November 2006

The Shire of Moora Vision and Mission Statement

Vision

Our vision is that:

The Moora region will be a place of brilliant opportunity over the next twenty years. Sustainable growth will result in a vibrant, healthy, wealthy and diverse community.

Mission

Our mission is:

To identify and stimulate growth through creative leadership and a willingness to get things done.

SHIRE OF MOORA

WRITTEN DECLARATION OF INTEREST IN MATTER BEFORE COUNCIL

Chief Executive Officer Shire of Moora PO Box 211 MOORA WA 6510

Dear Sir,	
Re:	Written Declaration of Interest in Matter Before Council
J, ⁽¹⁾	wisl
to declare an i	wisl nterest in the following item to be considered by Council at its meeting to
Agenda Item (3)
Conflict (impa	nterest I wish to declare is: ⁽⁴⁾ Financial / Proximity / Indirect Financial rtiality) pursuant to ⁽⁵⁾ Section 5.65 of the Local Government Act 1995 Councils Adopted Code of Conduct.
The nature of	my interest is ⁽⁶⁾
relating to the	resent and participate in any discussion and/or decision making procedure item and therefore would like Council to declare that my interest in the
	my interest is ⁽⁸⁾
	nat the above information will be recorded in the minutes of the meeting the Financial Interest Register.
Yours faithfully	' ,
Signe	ed Date

- 1. Insert your name.
- 2. Insert the date of the Council Meeting at which the item is to be considered.
- 3. Insert the Agenda Item number and Title.
- 4. Delete type of interest not applicable.
- 5. Delete reference, which is not applicable.
- 6. Insert the nature of your interest.

Please note: The section pertaining to the following notes should only be completed if the Councillor making the declaration requires a Council decision to participate in the matter.

- 7. Insert either "Trivial" or "In common with a significant number of ratepayers or electors".
- 8. Insert the extent of your interest.

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SHIRE OF MOORA

ORDINARY COUNCIL MEETING AGENDA 8 NOVEMBER 2006

COMMENCING AT 3.30PM

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Item 11.2.1 List of Payments Authorised Under Delegation 1.31

Item 11.4.2 Financial Assistance Agreement

Item 11.4.3 Structural Engineers Report

Item 11.7.1 "Be Active Co-Ordinator" – October Report

1. DECLARATION OF OPENING & WELCOME OF VISITORS

"Acknowledging of Country"

I would like to show my respect and acknowledge the traditional owners of this land and acknowledge their contribution to the Shire of Moora as I do for all its people.

2. **DISCLAIMER READING**

To be read by the Shire President should members of the public be present at the meeting.

No responsibility whatsoever is implied or accepted by the Shire of Moora for any act, omission or statement or intimation occurring during this meeting.

It is strongly advised that persons do not act on what is heard at this meeting and should only rely on written confirmation of Council's decision, which will be provided within fourteen (14) days of this meeting.

3. ATTENDANCE

APOLOGIES

<u>PUBLIC</u>

LEAVE OF ABSENCE

The following Councillor was granted leave of absence for this meeting by Council resolution made at the Ordinary Meeting held on 25 October 2006:

JW McLagan

Councillor

Miling Ward

4. <u>DECLARATIONS OF INTEREST</u>

- 5. QUESTIONS BY THE PUBLIC IN ACCORDANCE WITH SECTION 5.24 OF THE ACT
- 6. RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE
- 7. APPLICATIONS FOR LEAVE OF ABSENCE
- 8. PETITIONS AND MEMORIALS

9. ANNOUNCEMENTS BY THE SHIRE PRESIDENT

10. CONFIRMATION OF MINUTES OF THE PREVIOUS MEETINGS

10.1 ORDINARY COUNCIL MEETING - 25 OCTOBER 2006

That the Minutes of the Ordinary Meeting of Council held on 25 October 2006, be confirmed as a true and correct record of the meeting.

11. REPORTS OF OFFICERS

II.I ADMINISTRATION

11.1.1 Changes to Local Government Voting System

LOCATION: Administration, Moora

FILE: GA/WALI

AUTHOR: Steven Deckert, Chief Executive Officer

REPORT DATE: 31 October 2006

DECLARATION: The author has no financial interest in this matter.

BACKGROUND

This matter was initially brought to Council's attention at the Briefing Session held on 25 October 2006. A number of items of correspondence from WALGA were tabled that expressed WALGA's dissatisfaction in the proposal by the State Government to change the method of election in local government from "First past the post" to proportional preferential.

The proposed changes do not reflect the position taken by a majority of local governments as reported in a recent study conducted by the Local Government Advisory Board. The changes to the legislation have also been introduced into Parliament without consultation with local government in accordance with the tripartite Intergovernmental Agreement.

As a consequence of the Government's and the Minister For Local Government's actions to ignore local government in this matter, WALGA have commenced a campaign of "no confidence" in the Minister. Enclosed with this agenda is a copy of the WALGA Info Page circulated following the WALGA State Council Meeting on 4 October 2006. This Info Page includes the following draft motion of no confidence for Council's consideration:

DRAFT MOTION OF NO CONFIDENCE

"We the elected councillors of the ... (insert name of council)...hereby express our concern and alarm at the unilateral decision of the State Government to include provisions in the Local Government Amendment Bill 2006 to impose and apply a proportional-preferential voting system to Local Government Elections.

We believe that the proposed changes to the voting system will lead to factionalism and party politics in Local Government, will result in decreased voter turnout, increased informal votes and will impose substantially higher election costs on our communities.

We believe that the proposed changes to the voting system have been developed in contravention of the State Local Government Partnership Agreement and effectively contravene the intent of the tripartite Inter Governmental Agreement recently signed by the Commonwealth, all State and Territory Governments and the Australian Local Government Association.

We believe these actions to be unacceptable to the Local Government sector and to the Western Australian community at large and that the Minister for Local Government must be held accountable for them.

Therefore, we declare that we have no confidence in the Hon. Jon Ford JP MLC to continue to represent the local government portfolio."

WALGA is requesting all local governments to consider a pass this no confidence motion and to also write directly to the Premier, the Minister for Local Government and their local members expressing discontent with the Government's decision and seeking corrective action.

Also enclosed with this agenda for Councillors information is some more recent correspondence that has been received dealing with this issue.

COMMENT

It is clear that the Minister for Local Government is taking a high-handed approach to this issue and does not appear to be backing away from the course he commenced, even with the campaign against him being undertaken by WALGA. It is no as clear as to who is driving this change. It could be the Minister, it could be the Labor Party or it could be the Department of Local Government and Regional Development. In the end it is the Minister who is ultimately responsible and it is disappointing that he has not shown any inclination to listen to a majority of local governments and make the changes to the proposed legislation.

In considering the request from WALGA, Council needs to be mindful of the wording of the no confidence motion and be sure that it, or other alternative wording accurately reflects this Councils views. For example, should Council endorse a motion of no confidence in the Minister be a matter of last resort and in the interim, give the Minister the opportunity to do the right thing. At the end of the day, the Hon Jon Ford may still be our Minister and we will still have to work with him.

WALGA is seeking all Council's to adopt the no confidence motion as a show of solidarity and any changes could effectively water down local government's position.

The recommendation of this report is to give the Minister the benefit of the doubt and give him the opportunity to take the necessary steps to amend the proposed legislation on the electoral system to meet the desire of the majority of local governments.

Should the Minister not take corrective action then Council is at liberty to reconsider its position and what action it should take.

STATUTORY ENVIRONMENT

Sections 2.7 and 3.1 of the Local Government Act 1995, relating to the general function provisions.

POLICY IMPLICATIONS

There are no policy implications in respect to the recommendation of this report.

BUDGET IMPLICATIONS

There are no budget or financial implications in respect to the recommendation of this report.

STRATEGIC IMPLICATIONS

A good working relationship with the Minister for Local Government is important in underpinning our ability to provide good local government to the district.

PRECEDENT

The Shire of Moora has never been afraid to stand up for what it believes in.

VOTING REQUIREMENTS

Simple majority required

MANEX RECOMMENDATIONS - ITEM 11.1.1

1. That:

"We the elected Councillors of the Shire of Moora hereby express our concern and alarm at the unilateral decision of the State Government to include provisions in the Local Government Amendment Bill 2006 to impose and apply a proportional-preferential voting system to Local Government Elections.

The Shire of Moora endorses that the first past the post system for local government elections be retained.

We believe that the proposed changes to the voting system will lead to factionalism and party politics in Local Government, will result in decreased voter turnout, increased informal votes and will impose substantially higher election costs on our communities.

We believe that the proposed changes to the voting system have been developed in contravention of the State Local Government Partnership Agreement and effectively contravene the intent of the tripartite Inter Governmental Agreement recently signed by the Commonwealth, all State and Territory Governments and the Australian Local Government Association.

We believe these actions to be unacceptable to the Local Government sector and to the Western Australian community at large and that the Minister for Local Government must be held accountable for them.

Council formally records its disappointment in the actions of Minister Ford to ignore the intent of the State Local Government Partnership Agreement

and the views of a majority of local governments. Council seeks an undertaking from the Minister and the State Government to honour the Agreement at all times and to take the appropriate corrective action to resolve the current situation to the satisfaction of local government.

- 2. That the foregoing position of the Shire of Moora be conveyed to the Premier, the Minister for Local Government, local members of Parliament and to WALGA.
- 3. That a Media Statement be prepared for release by the Shire President to reflect the foregoing decisions.

11.1.2 Staff Appreciation - Pool Passes

AUTHOR: Jo-Anne Ellis, Financial Development Manager

REPORT DATE: 2 November 2006

DECLARATION: Author would be entitled to any benefits under this

resolution by virtue of employment

BACKGROUND

Council has been looking for ways to make employment at the Shire of Moora more attractive in an attempt to attract and retain quality staff. A way of differentiating the Council from other employers is to offer incentives and additional benefits.

This benefit, like all benefits will hold a different value to different people.

Should this item be resolved the following guidelines will apply:

Each employee that holds a permanent position at the start of the pool season will be entitled to this benefit.

Each employee will be entitled to a full season pass to the Moora Swimming Pool.

Each employee who has a family will receive a pass for the benefit of their spouse and any dependant children.

These passes will be offered as a non-transferable, non-redeemable benefit. I.e. cannot be gifted or loaned to others or swapped for another benefit.

COMMENT

Provision of a pool pass may encourage more employees to utilise the pool and gain health benefits from being more active. This can have flow on benefits to the employer in relation to sick leave.

STATUTORY ENVIRONMENT

This benefit will have no Fringe Benefits Tax implications as the benefit is provided on the premise of the employer.

POLICY IMPLICATIONS

A new employment condition will be created with this resolution and this will form part of policy.

BUDGET IMPLICATIONS

Potential lost pool revenues in relation to those persons receiving a pool pass who would have otherwise purchased a pass.

STRATEGIC IMPLICATIONS

Improved allowances and benefits help distinguish the Shire of Moora as an employer of choice.

PRECEDENT

Council currently provides accommodations allowances, staff rates incentives and service pay as additional benefits to employees.

VOTING REQUIREMENTS

Simple Majority

OFFICER RECOMMENDATION – ITEM 11.1.2

That Council offers each employee that holds a permanent position at the start of the pool season a non-transferable, non-redeemable family/adult season pass for the Moora Swimming Pool.

11.2 FINANCIAL DEVELOPMENT

11.2.1 List of Payments Authorised Under Delegation 1.31

AUTHOR:

Jo-Anne Ellis, Financial Development Manager

REPORT DATE:

2 November 2006

DECLARATION:

Nil

BACKGROUND

At the December Ordinary Meeting of Council resolution 276/2005 delegated the authority of payments from Municipal and Trust Funds to the Chief Executive Officer.

COMMENT

Payments have been made under this delegated authority and a listing of these payments is attached for Council to note and endorse.

STATUTORY ENVIRONMENT

Local Government Act 1995 - Section 6.10

Local Government (Financial Management) Regulations 1996 – Regulations 12 & 13.

POLICY IMPLICATIONS

Delegation 1.31 – Payments from Municipal and Trust Funds.

BUDGET IMPLICATIONS

Payments are in accordance with the adopted budget.

STRATEGIC IMPLICATIONS

Nil.

PRECEDENT

Accounts Paid under delegated authority are periodically presented to Council.

VOTING REQUIREMENTS

Simple Majority.

MANEX RECOMMENDATION - ITEM 11.2.1

That Council note and endorse the Payments from Municipal and Trust Funds made under delegation 1.31

Municipal Fund	Chq	<i>55277 - 55420</i>	\$ 5	564,151.39
Trust Fund	Chq	4148 - 4153	\$	1,200.00
Direct Debits	148 -	157	\$	10,093.83

Total \$575,445.22

11.3 OPERATIONAL DEVELOPMENT

Nil.

11.4 COMMUNITY DEVELOPMENT

11.4.1 Town Planning Scheme No 4 - Delegation of Powers

LOCATION:

Moora

FILE:

TP/PTMII

AUTHOR:

Michael Prunster, Community Development Manager

REPORT DATE:

I November 2006

DECLARATION:

Author declares an impartiality interest in dot point 2, as the applicant, BJ Keeris is his son in-law. In considering this matter the author has put aside his interest & has determined the application on its merits.

BACKGROUND

Council resolved by absolute majority at the Council meeting held on the 25 February 2004, to delegate the Manager Corporate Services (now Community Development Manager) to approve planning applications that meet all the requirements of Councils Town Planning Scheme, for an indefinite period of time and amend its Register of Delegations accordingly, and that Council be provided with a list monthly of planning approvals issued under delegate authority.

APPLICANT (S)

The following Town Planning Applications have been approved under this delegated authority for the period ended I November 2006.

- Mr D & Mrs B Cova Lot 501 Bishop Street, Moora construction of residential dwelling – Area 207m²- Zoning Residential – Value \$120,000. (Ref 22/0607)
- Mr BJ Keeris Lot 12 Saleeba Street, Moora construction of a zincalume/ colorbond shed – Area 131.25m²- Zoning Special Rural – Value \$10,000. (Ref 23/0607)

VOTING REQUIREMENTS

Simple Majority

MANEX RECOMMENDATION - ITEM 11.4.1

That Council note the town planning applications approved under delegated authority.

11.4.2 Coolingah Park "All Children's Park"

LOCATION:

Cnr King & Kintore Streets, Moora

FILE:

P/CPK1

AUTHOR:

Rebecca McCall, Corporate Services Officer

REPORT DATE:

31st October 2006

DECLARATION:

Nil

BACKGROUND

The Department of Housing and Works and the Shire of Moora committed to a Memorandum of Understanding to implement a "New Living" program in Moora that will see public sector housing and neighbourhoods progressively revitalised and upgraded. The development of a community park on the corner of King and Kintore Streets Moora is included in the overall goal of improving this neighbourhood. The Department of Housing and Works committed \$30,000 towards the project. Matching funding from the Shire of Moora has been allocated in the 2006/07 budget.

The development of the park's name, Coolingah, was derived from the mothers representing Best Start. Best Start is a playgroup for our indigenous children. It was these women who came up with the original concept of the park.

COMMENT

The Minister for Local Government and Regional Development recently advised the Shire of Moora that funding has been approved through the Community Facilities Grant Program 2006-07 for the provision of playground equipment. (The agreement is attached for your information).

BUDGET IMPLICATIONS

Department of Local Government and Regional Development will contribute an amount of \$27,399 (\$24,908 Community Facilities Grants Program plus \$2,490.80 for GST).

VOTING REQUIREMENTS

Simple Majority

MANEX RECOMMENDATION – ITEM 11.4.2

That Council accepts the funding contribution from the Community Facilities Grant Program 2006-07 for the provision of playground equipment for Coolingah Park. Council authorises the Shire President and Chief Executive Officer to sign the agreement on the behalf of the Shire.

11.4.3 Town Planning Application - Lot 24 Stafford Street Moora

OWNER: L. Doig, 2 Grieve Place Moora

APPLICANT: H & S Rural Developments Pty Ltd

ZONING: Residential R Code R12.5/25

FILE: TP/PTMOI

AUTHOR: Michael Prunster, Community Development Mgr

REPORT DATE: 2 November 2006

DECLARATION: Author has no interest in application

PROPOSAL

An application has been received from H & S rural Developments Pty Ltd for the relocation of a second hand transportable dwelling to vacant Lot 24 Stafford Street Moora. The dwelling is approximately 25 years old and the application also includes a proposal for a front and rear pergola attached to the dwelling.

Ms Doig is currently the owner of Lot 24 Stafford Street and is currently in the process of selling the Lot to H. & S. Rural Developments Pty Ltd. Settlement date for the sale is the 9 November 2006. This planning application is to be considered on the basis that a copy of the transfer of land title is produced confirming the sale following the settlement date before final planning approval is granted.

PLANNING FRAMEWORK

The Lot is zoned residential with an R code density of R12.5/25, which permits single housing or grouped dwellings.

The relocation of second hand transportable buildings is allowable under the Council's Town Planning Scheme and Building Policy under certain conditions.

The following are extracts from Council's T.P. scheme and Building Policy: -

T.P. Scheme:

4.6 Transported Dwellings

- 4.6.1 Within the Scheme Area a building shall not be placed on a lot and occupied as a dwelling following transportation as a whole or as parts of a building unless the transported buildings has been specifically constructed as a transportable dwelling and, in the opinion of the Council, such building is in a satisfactory condition and will not detrimentally affect the amenity of the area.
- 4.6.2 An applicant for a building licence for a transported dwelling may be required by the Council to enter into a contract and provide a bond to reinstate the building to an acceptable standard of presentation within a period of twelve months from the issue of a building licence for such a dwelling.
- 4.6.3 The development of any land with a second-hand dwelling shall have due regard to the Council's Planning Policy "Development of Second-Hand Buildings".
- 4.6.4 The Council shall require all asbestos material be removed from any building prior to transportation.

Council Building Policy:

6.6 Second-hand Housing Policy.

That the Second-hand House Policy be as under: -

- (a) The dwelling to be relocated is to be made to comply in all respects with the Building Code of Australia, particularly the section relative to seismic zones;
- (b) All such dwellings proposed to be transported to townsites within the Shire are to be inspected "in situ" by a Building Surveyor or some other qualified person, any costs so incurred are to be borne by the applicant;
- (c) A report on the dwelling complete with recommended conditions of approval, photographs etc is to be submitted to Council for consideration, proper plans and specifications are to be duly submitted to the Building Surveyor in order that a building licence can be issued;

No dwelling is to be relocated upon any lot within the Shire until the building licence has been issued;

- (d) An estimate of the cost of any conditions of approval is to be used as the basis of calculating a Fidelity Bond, which is to be deposited by the applicant with Council. The Bond is to be deposited on the understanding that if the conditions of approval are not completed to Council's satisfaction within the time limit specified the outstanding conditions will be met from the bond monies held by Council. The remainder, if any, is to be returned to the applicant when all conditions have been completed;
- (e) That in the case of further second-hand houses arriving in Moora without the necessary approvals, immediate prosecution be instigated;
- (f) That if a pine framed second-hand house is transported within the Moora Shire district its installation is to be strictly in accordance with the Australian Standards AS 1694 1974 Code of Practice for physical barriers used in the protection of buildings against subterranean termites.

Messrs R.R. Fletcher & Associates, Consulting Civil and Structural Engineers have provided an inspection and structural report on the building which states the building is structurally sound and in a satisfactory condition. (Report attached)

PHYSICAL ASSESSMENT

The photographs indicate the building is similar to other transportable residences located throughout Moora and with the completed pergola construction will present an acceptable standard pf presentation.

PRECEDENT:

Council has approved the relocation of second-hand transportable in the past, with the most recent in July 2006.

CONCLUSION

The report, photographs and details presented comply with Council's town planning scheme and building policy. The applicants have paid planning application fee of \$100.

It is recommended that Council approve the planning application subject to the following conditions: -

- All damaged paintwork of the building exterior to be repainted.
- The finished floor level of the building is to be 203.6m AHD.
- Subject to a building licence being issued by the Shire of Moora Environmental Development Manager.
- The minimum setback from Stafford Street is to be 7.5m and setback from side boundaries 2m.
- Production of a Termite treatment certificate following the location of the building.
- All alterations and additional construction to be completed within 6 months from the date of Council approval.
- A fidelity bond of \$500 is to be lodged with Council on the understanding that
 if the conditions of approval are not completed to Council's satisfaction within
 the time limit specified, the outstanding conditions will be met from the bond
 monies held by Council. If all conditions are met to the satisfaction of Council
 the bond monies will be refunded.
- Any asbestos material is to be removed from the building prior to transportation.
- Confirmation of the sale by production of a copy of the transfer of land title following settlement of the property.

VOTING REQUIREMENTS

Simple majority

OFFICER RECOMMENDATION – ITEM 11.4.3

That Council approve the application from H & S Rural Developments Pty Ltd for the relocation of a second-hand transportable dwelling to Lot 24 Stafford Street Moora subject to the following conditions: -

- All damaged paintwork of the building exterior to be repainted.
- The finished floor level of the building is to be 203.6m AHD.
- Subject to a building licence being issued by the Shire of Moora Environmental Development Manager.
- The minimum setback from Stafford Street is to be 7.5m and setback from side boundaries 2m.
- Production of a Termite treatment certificate following the location of the building.
- All alterations and additional construction to be completed within 6 months from the date of Council approval.
- A fidelity bond of \$500 is to be lodged with Council on the understanding that if the conditions of approval are not completed to Council's satisfaction within the time limit specified, the outstanding conditions will be met from the bond monies held by Council. If all conditions are met to the satisfaction of Council the bond monies will be refunded.

- Any asbestos material is to be removed from the building prior to transportation.
- Confirmation of the sale by production of a copy of the transfer of land title following settlement of the property.

11.5 ENVIRONMENTAL DEVELOPMENT

Nil

11.6 ECONOMIC DEVELOPMENT

Nil

11.7 SPORT AND RECREATION

11.7.1 "Be Active Co-Ordinator" - October Report

LOCATION: Moora

FILE: BA/REPI

AUTHOR: Michael Prunster, Community Development Manager

REPORT DATE: I November 2006

DECLARATION: Author has no financial interest in this matter.

BACKGROUND

It is current practice for the Be Active Co-Ordinator to periodically provide Council with a report to date of programmes and activities carried out during the current financial year.

The report for the period ending October 2006 is attached for Council to note and receive.

COMMENT

The report prepared by Ms Angela Murray, Be Active Co-Ordinator, covers programmes and activities she has carried out within the four participating Shires (Moora, Chittering, Victoria Plains and Dandaragan).

Ms Murray has also provided the report to the other participating shires.

STATUTORY ENVIRONMENT

Nil

POLICY IMPLICATIONS

Nil

BUDGET IMPLICATIONS

Nil

STRATEGIC IMPLICATIONS

Continued activities through this programme within each participating Council's are of great benefit to the residents and youth of these Districts, which without this sponsorship the projects would not normally be available to them.

PRECEDENT

The Be Active report is provided to Council periodically throughout each year.

VOTING REQUIREMENTS

Simple Majority

MANEX RECOMMENDATION -- ITEM 11.7.1

That Council note and receive the Be Active Report for the period ended October 2006.

- 12. ELECTED MEMBER MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN
- 13. MOTIONS OF AN URGENT NATURE INTRODUCED BY DECISION OF COUNCIL
- 14. NOTICE ON MOTIONS FOR THE NEXT COUNCIL MEETING
- 15. MATTERS BEHIND CLOSED DOORS

RECOMMENDATION

That the meeting move behind closed doors to discuss Item 15.1, 'Appointment of Manager Health and Regulatory Services' because it is a matter affecting an employee or employees pursuant to Section 5.23(2)(a) of the Local Government Act 1995.

15.1 Appointment of Manager Health and Regulatory Services

Provided to Councillors under confidential cover.

16. CLOSURE OF MEETING